

WELLINGTON REGION SPACES AND PLACES FRAMEWORK

Ngā wāhi, ngā wātea anga o te takiwa o Whanganui a Tara

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Overview

Purpose

The purpose of this plan is to provide a high-level strategic framework for future regional sports facility planning and optimisation of the current network. The plan emphasises a one-region approach to planning for international, national, regional and sub-regional facilities and provides context for local planning and decision-making about local facilities.

Introduction

The plan responds to the findings of the Wellington Region Spaces and Places project which provides a stocktake of current assets that make up the regional network of facilities. The project also includes analysis of existing national and regional facility strategies and available participation and population data sourced predominantly from councils, schools and regional sport organisations.

The context for this work is provided by the region's active recreation and sport strategy – Living Well – and the facilities approach taken by Sport NZ. The New Zealand Sporting Facilities Framework identified that nationally we have:

- gaps and duplications in facility provision
- facilities that are not fit-for-purpose
- facilities that we cannot afford
- many facilities due for replacement.

In response, Sport NZ has been working to ensure that more New Zealanders have access to better places to participate in sport and active recreation by supporting better planning and design of sports facilities around New Zealand, and by encouraging organisations to plan and to share resources and facilities where that reduces costs and provides better services for participants.

Sport and active recreation facilities are key elements of community infrastructure and are highly valued by people in the Wellington region. Investment in facilities supports participation in sport and active recreation and contributes to improved physical activity levels, with subsequent health and wellbeing benefits; social and community benefits through supporting communities to come together around shared interests; and economic development in terms of volunteer services, employment and event revenue.

While the need for a regional plan has been driven by the national direction set by Sport NZ and was identified as a priority project to implement Living Well, the Wellington Region Sport and Active Recreation Strategy, we need to ensure that we have sufficient facilities and the right mix of infrastructure to meet the diverse needs of our expanding and diversifying population to deliver optimal benefits to all.

Key Concepts

Facility Hierarchy

The facility hierarchy allows us to distinguish the different types and levels of activity that can be run within facilities. The hierarchy distinguishes between:

- International
- National
- Regional
- Sub-regional
- City/District
- Local

(See Appendix 2 for an explanation of the facility hierarchy)

Facility Planning Principles

The facility planning principles used in this plan are aligned with the New Zealand National Sporting Facilities Framework and underpin the approach we want to take when considering any facility development including new builds, upgrades, re-purposing or rationalising. The principles are:

- Meeting an identified need
- Sustainability
- Partnering and collaboration
- Integration and multi-use
- Flexibility
- Inclusive and equitable access

Regional Collaboration

This plan advocates for greater regional collaboration around planning and investment for higher-level facilities i.e. those that sit at regional or higher on the facility hierarchy. Across the wider network there are around 50 higher-level facilities.

Regional Facility Network

The wider facility network comprises around 1300 facilities of differing types. Most spaces and places have a designation of district/city or local and therefore come under the consideration of individual councils. What we are advocating for is local spaces and places decision-making to be considered in the context of the wider network.

Current State

The regional network of facilities (as identified through the regional spaces and places project) comprises around 1300 facility entries. Of these just over 50 have a minimum designation of regional. From a regional investment and decision-making perspective only regional, national, and international spaces and places are considered. However, we would hope that individual councils' planning and decision-making at a sub-regional, district/city or local level considers the wider network and applies the principles for facility investment and decision-making.

What we know about our current network

Analysis of the current state of the network identifies the following:

1. In general, the region does not have many facility gaps. However, it does have capacity issues in key locations, at peak times, and for certain facility types such as indoor court spaces and specialised indoor venues such as those used for gym sports (amongst others). For some sports experiencing declining numbers there is an over-provision of facilities e.g. tennis, bowls and golf.
2. Often demand pressures are most acute outside weekday working hours when the use of facilities is at its highest. Partnerships with schools may assist with meeting peak time demand, especially for indoor court facilities.
3. The region has an aging network of facilities across all facility types, particularly club facilities such as clubrooms and courts. Many of these are likely to become increasingly unsustainable as they age and face growing maintenance costs which may well be beyond the means of the codes and clubs that own and use them.
4. The region has several characteristics that make it susceptible to different types of natural disasters. This, together with the age and location of many of our key assets means the facility network has potential resilience challenges.
5. The scale of the required optimisation of the facility network far outstrips the region's current funding resources. This is most relevant to sports club facilities where the necessary interventions (such as rationalisation, repurposing of assets, and facility development) are currently being constrained.
6. The region lacks a collective vision, approach and means for evaluating facility investments and other facility decisions. This hampers the formation of partnerships and makes decisions for third party funders more difficult.

Current Challenges

Population growth, distribution, and changing demographics

- Regionally projected population growth will be localised and relatively uneven leading to the emergence of different facility needs. Irrespective of overall growth, projections indicate the population will also be aging in all districts, with the most relative age group growth projected to be among those aged over 65 years. The location and types of sport and recreation facilities and services offered, therefore need to adapt in the future, so they are not mismatched with community needs.

Maintaining Assets, Facility Sustainability and Service Levels

- Maintaining aging assets, current service levels and facility sustainability are likely to become increasingly difficult in some locations. In certain instances, complying with building code requirements, meeting earthquake standards and avoiding functional obsolescence will also be very real challenges. Duplication and underutilisation of sport and recreational facilities will become increasingly unaffordable over time. This will necessitate some hard decisions regarding rationalisation, repurposing, amalgamating and developing new assets.

Changing Sport Participation Preferences

- Sport participation preferences are constantly changing (as illustrated by the rise of 'pay-for-play' sport and changing code preferences). Participation in organised sport is declining with an increasing trend towards informal, individual physical activity. As community needs change our facility network will need to adapt to change and be more flexible.

Improving Collaborative Approaches

- Historical decision making in respect of new or replacement facilities has often been undertaken on an ad-hoc basis. As demands on capital funding budgets grow, it will become increasingly important for all stakeholders to work collaboratively in order to improve delivery and sustainability of sport and recreational facilities. The introduction of the facility investment decision making process, and a regional funding approach will greatly assist collaboration.

Network Resilience

- The opportunity exists to improve the networks resilience so that we are well placed to cope with the unexpected. This can be done by rationalising or improving existing assets or developing appropriate new facilities.

Supporting a Regional Investment Approach

- Taking a regional approach to planning for sporting facilities is gaining momentum, however, the challenge remains as to how these facilities can be funded regionally. An opportunity exists for the region's territorial authorities to explore a collaborative investment framework for higher-level facilities.

Strategy

Outcome - The outcome we are looking for is a one-region approach to providing an accessible, fit-for-purpose regional network of quality spaces and places that support and encourage physical activity (play, active recreation, sport).

Objectives and Actions - For higher-level facilities (regional and above on the facility hierarchy).

For higher-level facilities (regional and above on the facility hierarchy)

Objective	Programmes of Work
Cross-boundary collaboration, planning and investment for regional, national, and international level facilities	Create a mechanism that allows the region to collectively approach planning for higher-level facilities including high performance centres and meeting the sporting franchise needs for stadia beyond current provision.
	Develop an appropriate regional facility investment decision-making model to ensure that higher-status facility developments are robustly assessed
	Develop a regional facility funding model that considers a range of funding options for regional facilities including regional rate setting amongst others.

For the regional network

Objective	Programmes of Work
Optimise and future-proof the current network of facilities	Investigate partnering opportunities, with schools and private providers.
	Consistently apply the core facility planning and provision principles to facility decisions.
	Rationalise and/or re-purpose existing under-utilised and unsustainable facilities.
	Address the resilience challenges of our network through a programme of upgrades and/or renewals where a proven need exists, and a cost-benefit analysis indicates this is warranted.

Short-term Project Opportunities

While there are no individual facility projects arising from the work completed to date, some immediate project opportunities have been identified that will add to the current body of knowledge and contribute to the programmes of work for both higher-level facilities and the regional network.

Projects (1-3 years)

Sport sector priorities and processes

Work with sports sector to understand their future facility needs. Embed a detailed process for developing and evaluating proposals for facility development aligned to the Spaces and Places Planning Principles and compatible with the Concept and Plan stages of the Spaces and Places Facility Development Lifecycle (see Appendix 3).

Regional Indoor Facility study

Taking a deeper dive into likely future demand for indoor facility spaces given the growth expected across the region in terms of population, geographic spread, and participation trends of sports that have historically used indoor court spaces. Purpose would be to create a hierarchy of indoor facilities and develop options for managing demand beyond just new builds.

Regional Sportsfield Review

Undertake a review of the Regional Sportsfield Strategy (originally developed in 2013) to determine whether there are changes required to the approach and to consider the recommendations from this project including: maximising use of existing fields through improved field quality, creating an appropriate facility hierarchy (including rationalisation of lower quality fields where appropriate), additional sharing arrangements and potential re-allocations between codes.

Implementation

Nuku Ora will lead the implementation of this plan in partnership with key stakeholders - Councils, funders, Sport NZ, and sector groups – through a dedicated Spaces and Places resource.

Nuku Ora's role will be to:

1. Advocate for the use of this plan to guide decision-making
2. Identify and agree the responsibilities of partners in the delivery of this plan
3. Work with sporting stakeholders to increase the sector's understanding of the principles applied to decision-making
4. Work with the sector to further understand and clarify their facility needs
5. Provide ongoing support during the implementation.

Implementation of the plan will be overseen by a Strategy Steering Group which will have responsibility for:

- Promoting the use of the planning principles as a part of the future regional planning approach to facility development
- Monitoring, reviewing and providing regular updates on the progress of implementation activities, including the short-term projects identified
- Providing support and input into the development of mechanisms that will facilitate a collaborative regional planning approach such as
 - Establishment of criteria for determining facility priorities
 - Regional funding approaches
 - Project assessment processes
- Reviewing the strategy.

The steering group will comprise predominantly council representatives but will also reflect other stakeholder interests including funders and sector groups.

A technical working group comprising council staff will also be created to ensure that appropriate technical advice is available to assist with the provision of any advice related to regional facility decision making.

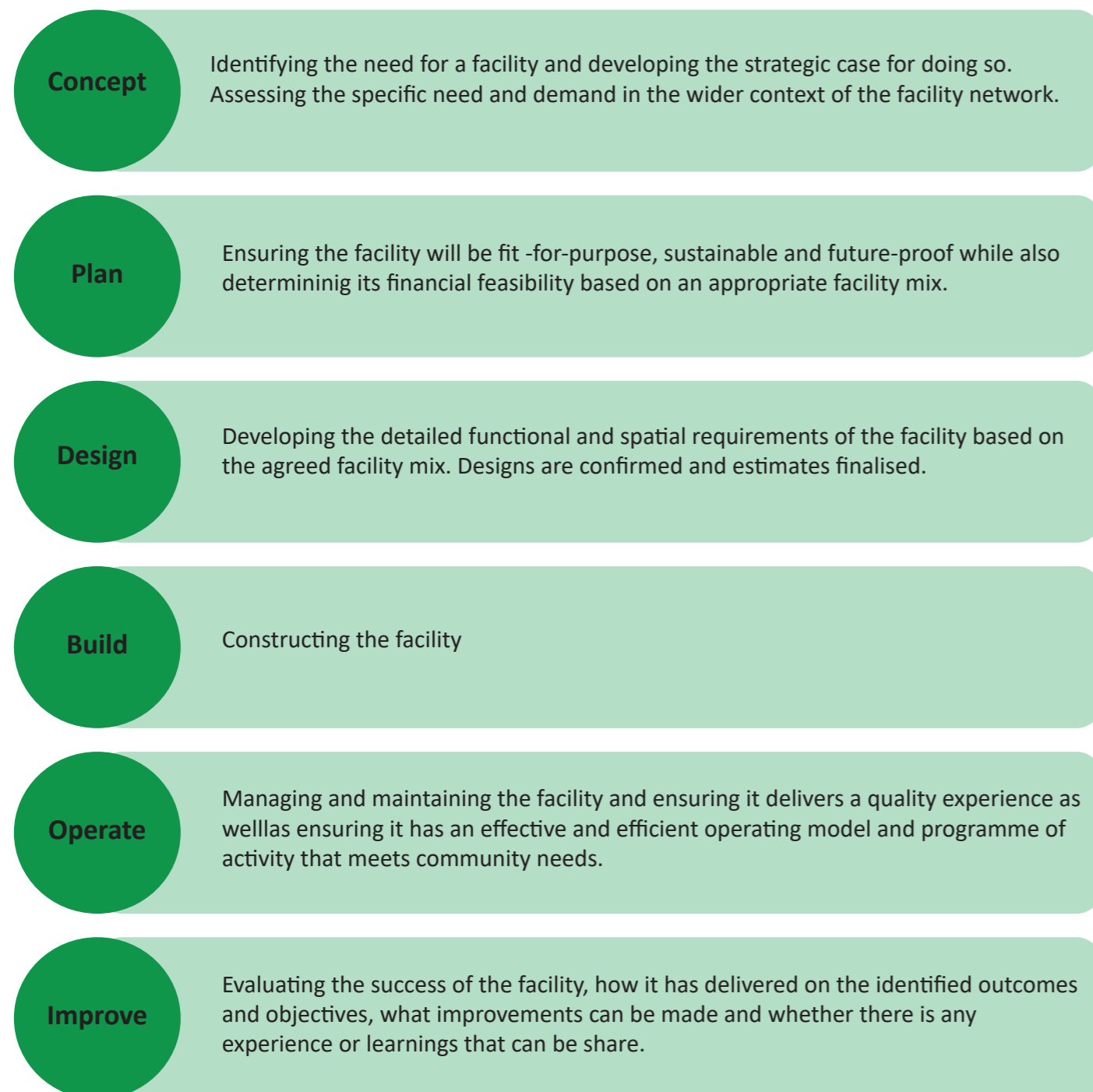
Spaces and Places Planning Principles

The planning principles underpin our desired overall approach to managing the facility network which is about adopting an evidence and needs-based approach to decision-making. These principles can be applied to all facility decision-making processes.

Principle	Explanation
Meeting an identified need	Facilities should meet an identified need and be fit-for-purpose. There is often insufficient rigour applied to this fundamental question. The best outcomes are achieved when all the potential facility users are identified, and a deep understanding gained of their range of needs. This will also ensure that there is a community return on investment – measured both socially and economically.
Sustainability	Facility sustainability requires consideration of the ongoing operating and maintenance costs of the facility and how these will be funded. The best outcomes are achieved when the 'whole of life' costs of the facility are considered at the outset and how it is intended that these costs will be met. Often, upfront investment in, for example, facility features that enable greater energy efficiency, can deliver huge dividends over the life of the facility.
Collaboration	Historically sports facilities have tended to be planned and built in isolation. This has led to over-provision and duplication. The best outcomes are achieved when partnerships are developed with education, health, iwi, and/or the private sector. This increases the likelihood that facilities will be used to their full potential, maximising the return on investment and utilisation.
Flexibility	No one can predict the future, but what we can predict is that things will change. Facilities should be designed to accommodate changing community profiles and associated sporting trends and needs over time. The best, long-term, outcomes are achieved by designing facilities in ways that enable them to be adapted, developed and extended in response to future demands.
Integration and Multi-use	Facilities need to be fit-for-purpose, and sustainable. The best outcomes are achieved by sharing. Creating multiuse facilities or hubs, or co-locating with other sport and recreation, community, education, or transport facilities and infrastructure is an effective approach.
Inclusive and Equitable Access	Experience shows, that while society is generally more inclusive, barriers remain for many in accessing sport, recreation and physical activity pursuits. To ensure all members of the region's community have equitable access to and opportunity for participation requires us to consider the needs of a wide range of our community when making decisions. Focus should be given to ethnic, financial and ability barriers including but not limited to age and disability.

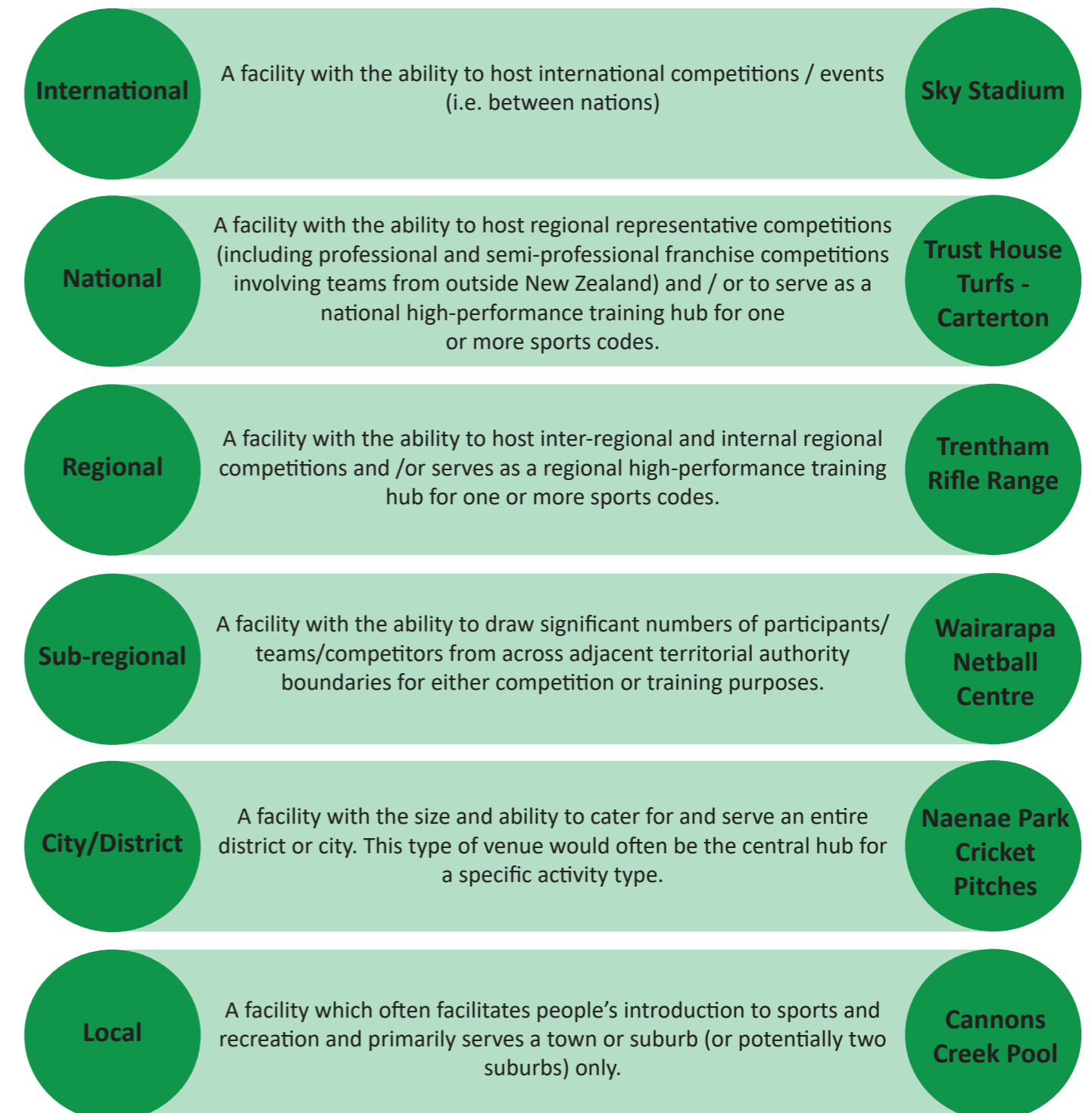
Appendix 1: Spaces and Places

The New Zealand Sporting Facilities Framework also identifies a six-stage facility development lifecycle that should be applied to any facility project. Adherence to this process will ensure that better facility decisions are made. The end of each stage represents a gateway to the next stage at which a go/no go decision can be made.



Appendix 2: The Facility Hierarchy

The following general facility hierarchy definitions have been used within the Wellington Regional Spaces and Places Facility Plan. The hierarchy allows us to distinguish the different types and levels of activity that can be run within facilities. Note: It is important to understand that a facility at a higher hierarchy level may also meet the needs all the way down to a local level.



Appendix 3: Summary of regional, national and international facilities in the Wellington region

Facility Type	District / City	Facility Name	Description	Status
Indoor Courts	Hutt City	Walter Nash Centre	5x basketball courts also marked for 5x netball, 6x volleyball, 2x futsal, 2x floorball, 2x handball, 5x dodgeball, and used for various other indoor sports; 4 meeting rooms, community fitness gym, library, offices and cafe. 1x outdoor basketball half court.	National
	Porirua	Te Rauparaha Arena (Mana Community Grants Stadium)	Part of Te Rauparaha Arena. 3 courts- full international standard size courts Grandstand seating for 3,000 people, can be split into 3 separate courts or one large space. Caters for conferences, dinners, sporting events, expos. Can combine with NZCT Stadium.	National
	Porirua	Te Rauparaha Arena (NZCT Stadium)	Part of Te Rauparaha Arena. 1x basketball/netball court (international size). Adjacent to Mana Community Grants Foundation Stadium.	International
	Wellington	ASB Sports Centre	12x sprung floor courts, multiple uses (basketball/netball etc). Largest indoor facility, community sport focus, but can host larger tournaments /events.	National
	Wellington	TSB Arena	Large, flexible facility with a sprung timber sports floor providing 1 x indoor court suitable for regional to international level centre court sport. Retractable tiered seating provided	International
Aquatics	Wellington	Wellington Regional Aquatic Centre	50 m heated indoor pool, diving pool, toddlers' pool and spray water-play area, hydrotherapy pool, spa, saunas.	International National
	Hutt City	Naenae Pool and Fitness	Indoor 50m 7 lane pool with moveable bulkhead; learners/toddlers pool; waterslide; diving boards, fitness gym, 3 meeting rooms, offices, changing and toilets. On Walter Mildenhall Park.	Regional
Sportsfields	Porirua	Porirua Park (Trust Park Porirua)	4x fields. 2 higher grades and 2 lower grade landfill caps (unsuitable for capital development), training areas with lights. #1 field is international standard (sand carpet) with grandstand.	International Regional
	Wellington	Newtown Park	2x football fields, condition grade 1.	Regional
	Wellington	Westpac Stadium	1x multi-use field (all codes). Premiere Regional venue.	International
	Hutt City	Fraser Park	4 Rugby fields, 7 football fields, 1 artificial diamond (infield), 3 grass diamonds, 3 skin (lime based) diamonds, 4 artificial cricket strips, 3 cricket blocks, 3 lane cricket practice nets. Cricket practice nets owned by club.	Regional

Facility Type	District / City	Facility Name	Description	Status
Cricket	Wellington	Basin Reserve (and Indoor)	International standard play/practice facility, Indoor 2 lane training facility used for representative, club and school training (managed by Cricket Wellington). Major outdoor upgrade works underway, including consideration of lighting.	International
	Wellington	Karori Park	5x grass wickets and 6x junior wickets, 3 lane nets, clubrooms and café. Considered potential back-up first class venue for Region.	Regional
	Wellington	Westpac Stadium	Large regional/national event venue used for some games. Also, an indoor training facility with 5 lane nets (managed by Cricket Wellington).	International
Tennis	Wellington	Renouf Tennis Centre	6x indoor courts, 14x outdoor courts (floodlit). The Renouf Tennis Centre is the most significant tennis facility in the lower North Island.	Regional
Netball Courts	Wellington	ASB Sports Centre	Main regional facility for indoor netball competition. 12x sprung wooden floor. Outdoor half court.	Regional
	Wellington	Hataitai Park	14x synthetic courts (also used for tennis) open from Labour Weekend until end of March. Hataitai Park is a Community Sports Hub priority site.	Regional
	Wellington	TSB Arena	Large event hub for premiere games/international. While indoor it is included here for its significance in the netball network.	International
Athletics Tracks	Wellington	Newtown Park	This is the only synthetic athletic track in Wellington City and Region (excluding Wairarapa). There is some lobbying from the athletic community for another synthetic athletic track in the Region.	Regional
Golf	Hutt City	Boulcotts Farm Golf	24-hole private golf course.	Regional
	Kapiti	Paraparaumu Beach Golf Club	18-hole premiere links course, clubrooms, bar, restaurant.	National
	Upper Hutt	Royal Wellington Golf Club	Two courses -18-hole championship Heretaunga Course and 9-hole Terrace Course. World class practice facilities. Swimming pool onsite.	National
Bowls	Hutt City	Naenae Bowls Centre	Includes Naenae and Park Avenue Bowling Clubs, Naenae RSA and Park Avenue Petanque Club. Developing as a regional centre for bowls. 3x outdoor grass and 1x indoor green. No lights. By other sports facilities on Walter Mildenhall Park.	Regional

Facility Type	District / City	Facility Name	Description	Status
Squash	Hutt City	Fraser Park Squash Club	3x squash courts, changing rooms and toilets, lounge. An amalgamation with Mitchell Park Squash Club and development of 6 new courts is planned as part of Sportsville development on Fraser Park. Planned sub-regional/regional facility.	Regional
Bike	Hutt City	Wainuiomata BMX Track	BMX: Full size competitive track with starting ramp on Hugh Sinclair Park.	Regional
	Hutt City	Waiu Park MTB Park	MTB: MTB park with numerous tracks from beginner to expert, skills course, links to longer tracks.	Regional
	South Wairarapa	Rimutaka Cycle Trail	PATHS: The approximately 50km section of the Rimutaka Cycle Trail between the Rimutaka Rail Trail Summit and the Wainuiomata Coast Road at Orongorongo.	Regional
	Wellington	Hataitai Park Velodrome	TRACK: Old concrete outdoor velodrome. Receives regular use by PNP Cycling Club but use is relatively low. Hataitai Park is a Community Sports Hub priority site. Facility may receive higher status if track is upgraded and bike use increases.	Regional
	Wellington	Makara Peak Mountain Bike Park	Signature Trail in the Regional Trails Framework. MTB: Major MTB Park/network - bike skills, tracks, links to longer tracks. The highest profile MTB park in Region. Often congested at main entries.	National
	Wellington	Ian Galloway Park BMX Track	BMX: 400m UCI international-level BMX track with start gate and bike skills area.	National
	Porirua	Rangituhi MTB Park	MTB: Trail network built on Colonial Knob by local biking community. Proposals for further trail-building through a commercial development ('Porirua Adventure Park') which could raise its status.	Regional
Shooting	Upper Hutt	Trentham Rifle Range Reserve	Hub for shooting sports. Cluster of 4 different ranges (including Seddon Range) and nearby clubroom facilities for National Rifle Association NZ, Trentham Rifle Club, Heretaunga Pistol Club, Trentham Archery Club, Karori Rifle Club, Petone Rifle Club.	Regional
Artificial Turfs	Hutt City	Fraser Park	Hub facility including 1x Rugby/Football turf with lights, 1.5x hockey turf, 1x softball diamond infield	Regional
	Hutt City	Memorial Park (Petone)	1x full size football turf with lights. Owned/managed by Capital Football.	Regional
	Carterton	Trust House Turfs	2 x national standard hockey turfs at the Wairarapa A&P Clareville Complex. Hockey Wairarapa based there. Has been used for international games.	National

Facility Type	District / City	Facility Name	Description	Status
	Kapiti	Coastlands Kapiti Sports Turf	Hockey water turf with flood lights and pavilion facility with viewing deck. Used for hockey, football and rugby. Some national hockey events.	Regional
	Porirua	Ascot Park (Bernie Wood)	1x full artificial field for rugby/football, full competition and training lights.	Regional
	Porirua	Elsdon Park	1x full artificial hockey turf, full competition and training lights.	Regional
	Upper Hutt	Maidstone Park Hockey	1x full artificial hockey turf, 1x full football/rugby turf, half turf for warm-up, lights, electronic score board.	Regional
	Wellington	Alex Moore Park	1x full artificial field with lighting, used mainly for football and softball.	Regional
	Wellington	National Hockey Stadium	3x full size hockey turfs - the 3rd turf opened in 2017.	International
	Wellington	St Patrick's College	1x full size field mainly used for football, rugby and junior cricket.	Regional
	Wellington	Te Whaea	1x full artificial field mainly used for football and rugby.	Regional
	Wellington	Wakefield Park	2x full size artificial fields - mainly used for football and touch.	National
	Wellington	Wellington College	1x artificial rugby/football field, also separate artificial multiuse surface with 4x tennis courts, lighting.	Regional
Specialised Indoor Venues	Wellington	Basin Reserve Indoor Cricket	INDOOR TRAINING: Indoor cricket training facility at international standard cricket venue.	Regional
	Wellington	Kilbirnie Recreation Centre	ROLLERSPORTS: Large hall dedicated to indoor roller sports, located by the Wellington Aquatic Centre; Toitu Poneke Sports Hub and Kilbirnie Park sports fields. Few dedicated venues in the region, with some hire-use of sports gyms and halls for events. Regional status here due to its uniqueness as dedicated venue. Requires earthquake strengthening.	Regional

Facility Type	District / City	Facility Name	Description	Status
	Wellington	Renouf Tennis Centre	TENNIS: 6x indoor courts, 14x outdoor courts (floodlit). The Renouf Tennis Centre is the most significant tennis facility in the lower North Island.	National
	Wellington	Westpac Stadium Indoor Cricket	INDOOR TRAINING: Indoor cricket training facility at international event venue.	Regional
Softball	Hutt City	Fraser Park	1 x artificial, 2x skin, and 3x grass diamonds.	National
	Wellington	Hataitai Park	2x skin and 1x grass diamonds, viewing stands, lights as part of community sports hub area.	Regional
Outdoor Water Sports	Hutt City	Seaview Marina	Marina with 300+ berths, hardstand, boat launching and small craft sailing area. Complementary businesses also co-located.	Regional
	Wellington	Chaffers Marina	Floating marina in Central City. Deep-water site with large berths and a comprehensive range of facilities and amenities. Adjacent to Clyde Quay Boat Harbour	Regional



LivingWell

Wellington Region
Physical Activity
Strategy